

# 固体废物环境管理

Environmental Management of Solid Wastes

生态环境部 孙绍锋

Ministry of Ecology and Environment SUN Shaofeng 2019年3月





2

## 固体废物环境管理

Environmental Management of Solid Wastes

基本情况 Basic Information

> 主要工作及成效 Main Work and Achievements

面临的形势和下一步工作 Situation and Next Work Plan



### 固体废物管理立法进程 Legislative Process

1995: **固体废物污染环境防治法**(Revised in 2005)

Law on the Prevention and Control of Environmental Pollution by

**Solid Wastes** 

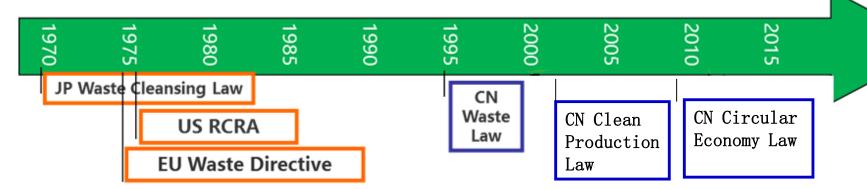
2002: 清洁生产促进法 (Revised in 2012)

Law on Clean Production Promotion

2009: 循环经济促进法

Law on Circular Economy Promotion

减量化 资源化 无害化 Reduction, Recycling, Environmentally Sound Management



3



### 固体废物定义和鉴别 Definition & Identification

### 固体废物 Solid Wastes

在生产、生活和其他活动中产生的丧失原有利用价值或者虽未丧失利用价值但被抛弃或者放弃的固态、半固态和置于容器中的气态的物品、物质以及法律、行政法规规定纳入固体废物管理的物品、物质。Any solid, semisolid, or contained gaseous substance or material resulting from production, daily life and other activities, which lose its original utilization value, or which does not lose utilization value but is discarded, and substance or material regulated as solid waste by laws and regulations.

——《中华人民共和国固体废物污染环境防治法》

### 鉴别法律依据 Legal Basis of Identification

《固体废物污染环境防治法》 CN Waste Law

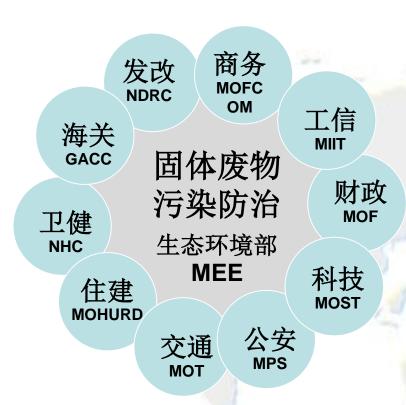
《固体废物鉴别导则(试行)》(2006)Identification Guideline (Trial)

《固体废物鉴别标准 通则》(GB34330-2017)

**Identification General Guideline for Solid Wastes** 



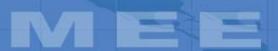
### 固体废物管理相关部门 Related Departments



- □ <u>生态环境部MEE</u>:对固体废物污染环境的防治工作实施统一监督管理;
- □ <u>海关总署GACC</u>: 负责打击走私; 口岸 检验检疫和查验;
- □ <u>卫健委NHC</u>:对医疗废物收集、运送、 贮存、处置活动中的疾病防治实施 统一监督管理;
- □ <u>住建部MOHURD</u>: 负责生活垃圾清扫、 收集、贮存、运输和处置的监督管 理工作;
- □ <u>商务部MOFCOM</u>: 负责制定和实施再生 资源回收产业政策、回收标准和回 收行业发展规划;

•••••

5





2

## 固体废物环境管理

Environmental Management of Solid Wastes

基本情况 Bogie Informer

Basic Information

主要工作及成效 Main Work and Achievements

面临的形势和下一步工作 Situation and Next Work Plan



### 逐步完善固体废物管理制度体系

Management System Improved Gradually

### 固体废物管理的法律法规体系 Legislative System

#### 清洁生产促进法

**Clean Production Promotion Law** 

#### 固体废物污染环境防治法

**Solid Waste Pollution Prevention Law** 

#### 循环经济促进法

**Circular Economy Promotion Law** 

#### 危险废物定义 HW Definition

《国家危险废物名录》《危险废物鉴别标准》

### 固体废物鉴别 Identification

《固体废物鉴别标准 通则》

#### 危险废物和其他废物进出口管理 Import & Export Management

《固体废物进口管理办法》《进口 废物管理目录》《危险废物出口核 准管理办法》

#### 工业危险废物 Industrial HW

- ▶《危险废物经营 许可证管理办法》
- ▶《危险废物转移 联单管理办法》
- ▶危险废物贮存、 焚烧、填埋等污 染控制标准.....

#### 医疗废物 Medical Waste

- ▶《医疗废物管 理条例》
- ➤医疗废物集中 处置技术规范

▶.....

#### 电子废物 E-waste

- 》《废弃电器电子 产品回收处理管理 条例》
- ➤废弃电气电子产 品处理污染控制技 术规范......

#### 再生资源 Renewable Waste

- ▶《再生资源回 收管理办法》 ▶废塑料回收与
- 再生利用污染 控制技术规 范……

#### 生活垃圾 Household Waste

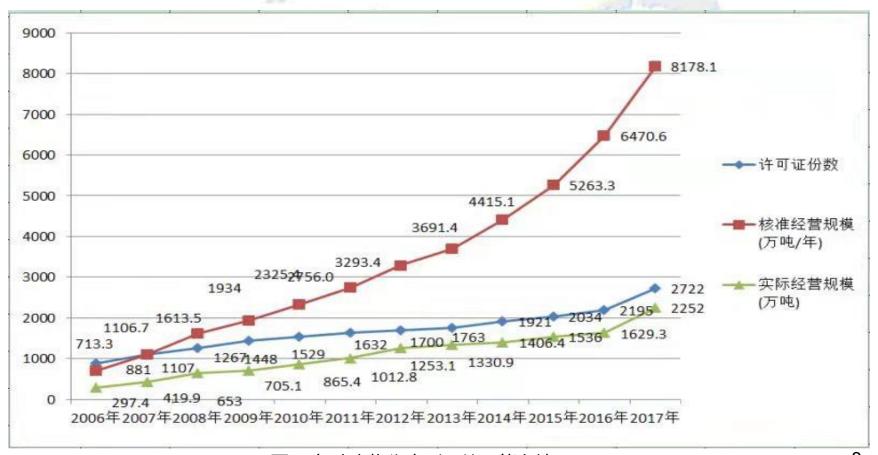
▶《城市生活 垃圾管理办法》▶生活垃圾填 埋、焚烧污染 控制标准.....



### 持续提升固体废物利用处置能力

Utilization and Disposal Capacity Improved

• 2017年全国危险废物核准利用处置能力是2006年的11.5倍 National capacity authorized of HW treatment and disposal





### 有序推进污染防治重点工作。

Key Works on Pollution Prevention Implemented Orderly

推进危险废物规范化管理 Standardized management of HW

推进城乡生活垃圾分类和无害化处理

Classification and sound treatment of Urban and rural household wastes

推进农业废弃物治理

Management of agricultural waste

推进固体废物利用产业健康发展 Development of solid waste recycling industry

推进固体废物进口管理制度改革 Reform of solid waste import administration system



## 严厉打击涉固体废物违法犯罪

### Fighting Against Solid Waste Illegal Crimes

<u> </u>
□ 最高法、最高检修改环境污染刑事案件司法解释 Amendment of
environmental pollution criminal cases judicial interpretation;
□ 会同公安部、海关等部门联合开展打击涉危险废物环境违法犯罪行为、"洋
垃圾"走私专项行动 To crack down on illegal activities related to HW and
the smuggling of "foreign garbage";
□ 联合发展改革委、工信部等五部委于2017年8月印发《关于联合开展电子废物、废轮胎、废塑料、废旧衣服、废家电拆解等再生利用行业清理整顿的通知》
Rectification actions on E-waste, waste tires, plastic waste, waste clothes,
waste appliances recycling industries;
□ 会同原卫生计生委多次组织对医疗卫生机构、医疗废物集中处置单位的专项
检查Special inspections of medical and health institutions and
centralized treatment enterprises of medical waste;
<b>□</b>



### 不断强化各级政府污染防治责任

Responsibility at All Levels of Government

Strengthened 《生态文明体制改革总体方案》明确要求完善生态文明绩效评价考核和责任追究制度,实行地方党委和政府生态文明建设一岗双责制。

The overall plan for the reform of ecological civilization system clearly calls for the improvement of the performance evaluation and accountability system of ecological civilization, and the establishment of a dual responsibility system.

□ 中央环保督察组对全国31个省(区、市)开展环境保护督察,发现并处理 一批涉及固体废物污染环境的突出问题。

The central environmental protection inspection team conducted environmental protection inspectors in 31 provinces (regions and municipalities) across the country, and found and dealt with a number of prominent issues concerning the environmental pollution by solid waste.

□ 地方各级政府普遍制定生态环境保护工作职责规定,出台生态文明建设目标评价考核办法。

Local governments have formulated the responsibility for ecological environmental protection, and issued related assessment methods.



### 积极参与全球环境治理

加强

国际

交流

与合

作

Participating in Global Environmental Governance Actively

### Deep participation and implementation of international conventions

### 《巴塞尔公约》BC

《斯德哥尔摩公约》SC

《鹿特丹公约》RC

《关于汞的水俣公约》

MC on mercury

深参并行际约度与履国公约

#### 发挥国合会等智库平台作用

Play the role of the platforms of international cooperation.

推进绿色"一带一路"建设

Promote green "One Belt And

Strengthening international dialogues, communications and cooperation





2

## 固体废物环境管理

Environmental Management of Solid Wastes

基本情况 Basic Information

> 主要工作及成效 Main Work and Achievements

面临的形势和下一步工作 Situation and Next Work Plan



## 固体废物污染防治面临的形势

Situation Faced on Pollution Prevention of Solid Waste

· 经济社会快速发展,但传 统产业结构偏重

Rapid economic and social development, but the traditional industrial structure is biased. Large quantities of solid wastes are generated.

污染防治 形势严峻 Severe situation

- 历史遗留废渣、小型尾矿库多
   Many waste residues, small tailings ponds left over from history
- 快递包装废弃物、报废汽车等快速增长;污泥、脱硫石膏等污染治理副产物大量产生

Wastes generated from new industries, such as Express packaging waste, scrapped automobiles, by-products from sludge and desulfurization gypsum treatment process.



### 固体废物环境管理主要职责

Main Responsibilities of Solid Wastes Management

### 危险废物HW

- •危险废物污染防治
- Pollution prevention of HW

#### 电子废物 E-waste

- 废弃电器电子产品回收处理管理
- E-waste recycling and treatment management

#### 进口废物 Waste Import

- 固体废物进口审批审核
- Examination and Approval of waste import

### 危险废物出口 HW Export

- 危险废物出口核准
- Examination and Approval of HW export

巴塞尔公约 Basel Convention

•《控制危险废物越境转移及其处置巴塞尔 公约》履约 Implementation of BC



## 下一步重点工作 Next Key Works

- 推动修订《固体废物污染环境防治法》 Amendment of the Solid Waste Law
- 着力提升固体废物监管、处理和风险防范能力
   Focus on improving the capacity of management,
   treatment and risk prevention ability of solid wastes
- □ 加强危险废物全过程监管 Strengthening the whole process supervision of HW
- □ 倡导绿色发展理念
  Advocating green development idea





# 谢 谢 Thanks